STATE OF NORTH CAROLINA	File No.			
Wake County	In The General Court Of Justice			
Name And Address Of Plaintiff 1 Ashlee Inscoe	☐ District ☑ Superior Court Division			
Avery Mitchell Correctional Institution				
600 Amity Park Road 2021 SEP 30 A 10	GENERAL			
Spruce Fille, NC 28///	And the second s			
Name And Address Of Plaintiff 2 WAKE CO., C.S.	CIVIL ACTION COVER SHEET			
BY	INITIAL FILING SUBSEQUENT FILING			
VERSUS	Rule 5(b) of the General Rules of Practice for the Superior and District Courts			
VERSUS Name And Address Of Defendant 1	Name And Address Of Attorney Or Party, If Not Represented (complete for initial appearance or change of address)			
Todd Ishee, Commissioner of Prisons	Elizabeth Simpson			
512 North Salisbury Street	Emancipate NC			
Raleigh, NC 27699	PO Box 309			
	Durham, NC 27702			
Summons Submitted	Telephone No. Cellular Telephone No.			
✓ Yes No	919-682-1149			
Name And Address Of Defendant 2	NC Attorney Bar No. Attorney Email Address 41596 elizabeth@emancipatenc.org			
	☑ Initial Appearance in Case ☐ Change of Address			
	Name Of Firm Emancipate NC Fax No.			
Summons Submitted  Yes No	Counsel For All Plaintiffs All Defendants Only: (list party(les) represented Petitioner, Ashlee Inscoe			
☐ Jury Demanded In Pleading ☐ C	complex Litigation Stipulate to Arbitration			
TYPE C	OF PLEADING OF			
(check all that apply)				
Amend (AMND)	Failure To State A Claim (FASC)			
Amended Answer/Reply (AMND-Response)	Implementation Of Wage Withholding In Non-IV-D Cases (OTHR)			
Amended Complaint (AMND)	Improper Venue/Division (IMVN)			
Assess Costs (COST)	Including Attorney's Fees (ATTY)			
Answer/Reply (ANSW-Response) (see Note)	Intervene (INTR)			
Change Venue (CHVN)	Interplead (OTHR)			
Complaint (COMP)	Lack Of Jurisdiction (Person) (LJPN)			
Confession Of Judgment (CNFJ)	Lack Of Jurisdiction (Subject Matter) (LJSM)			
Consent Order (CONS)	Modification Of Child Support In IV-D Actions (MSUP)			
Consolidate (CNSL)	Notice Of Dismissal With Or Without Prejudice (VOLD)			
Contempt (CNTP)	Petition To Sue As Indigent (OTHR)			
Continue (CNTN)	Rule 12 Motion In Lieu Of Answer (MDLA)			
npel (CMPL)  Sanctions (SANC)				
Counterclaim (CTCL) Assess Court Costs	Set Aside (OTHR)			
Crossclaim (list on back) (CRSS) Assess Court Costs	Show Cause (SHOW)			
Dismiss (DISM) Assess Court Costs	Transfer (TRFR)			
Exempt/Waive Mediation (EXMD)	Third Party Complaint (list Third Party Defendants on back) (TPCL)			
Extend Statute Of Limitations, Rule 9 (ESOL)	Vacate/Modify Judgment (VCMD)			
Extend Time For Complaint (EXCO)	Withdraw As Counsel (WDCN)      Other (credify and list each constant)			
_ Failure To Join Necessary Party (FJNP)	Other (specify and list each separately) Writ of Mandamus			

NOTE: All filings in civil actions shall include as the first page of the filing a cover sheet summarizing the critical elements of the filing in a format prescribed by the Administrative Office of the Courts, and the Clerk of Superior Court shall require a party to refile a filing which does not include the required cover sheet. For subsequent filings in civil actions, the filing party must include either a General Civil (AOC-CV-751), Motion (AOC-CV-752), or Court Action (AOC-CV-753) cover sheet.

(Over)

CLAIMS FOR RELIEF							
Administrative Appeal (ADMA)  Appointment Of Receiver (APRC)  Attachment/Garnishment (ATTC)  Claim And Delivery (CLMD)  Collection On Account (ACCT)  Condemnation (CNDM)  Contract (CNTR)  Discovery Scheduling Order (DSCH)  Injunction (INJU)		Limited Driving Privilege - Out-Of-State Convictions (PLDP) Medical Malpractice (MDML) Minor Settlement (MSTL) Money Owed (MNYO) Negligence - Motor Vehicle (MVNG) Negligence - Other (NEGO) Motor Vehicle Lien G.S. Chapter 44A (MVLN) Possession Of Personal Property (POPP)		☐ Product Liability (PROD☐ Real Property (RLPR)☐ Specific Performance (S☐ Other (specify and list each Writ of Mandamus	SPPR)		
FEE	09/29/2021		Signature Of Attorney/Party				
Sub Sup	ert Right Of Access (ARAS) stitution Of Trustee (Judicial Foreclosure) plemental Procedures (SUPR)	(RSOT)					
Moti	O HAC VICE FEES APPLY on For Out-Of-State Attorney To Appear In	NC Courts In A Civil Or	Criminal Matter (Out-Of-S	State Attorney/Pro Hac Vice F	ee)		
No.	Additional Plaintiff(s)						
No.	Additional Defendant(s)	☐ Third Party Defend	lant(s)		Summons Submitted		
					Yes No		
					Yes No		
					Yes No		
-	<del></del>				Yes No		
Plaintiff	(s) Against Whom Counterclaim Asserted				Yes No		
-61							
ыелаа	nt(s) Against Whom Crossclaim Asserted						

STATE OF NORTH CAROLINA	. ]	IN THE GENERAL COURT OF JUSTICE
COUNTY OF WAKE	i Rene	SUPERIOR COURT DIVISION

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	2021	SEP :	30	A 10:NO:		_
ASHLEE INSCOE, Petitione	r,WA	KE C	0.,	C.S.C.		
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CODD TOTTER						

TODD ISHEE,

COMMISSIONER OF PRISONS, Respondent.

# **PETITION FOR WRIT OF MANDAMUS**

The petitioner, Ms. Ashlee Inscoe, hereby petitions the Wake County Superior Court for a Writ of Mandamus and in support of this Petition, respectfully shows the Court:

# **The Parties**

- 1. **Ashlee Inscoe** is a woman. She is currently incarcerated in a men's prison at Avery Mitchell Correctional Institution because she was erroneously assigned male at birth, over forty (40) years ago.
- 2. Respondent **Todd Ishee** is the Commissioner of Prisons for the State of North Carolina. He possesses all requisite authority to transfer Ms. Inscoe to a women's prison facility.

# Jurisdiction, Venue, and Standing

3. Jurisdiction over this cause is conferred upon this Court under and by virtue of inter alia N.C.G.S. 7A-245(a)(2).

- Venue of this action is proper with this Court under and by virtue of N.C.G.S.
   1-77(2) as the offices of the North Carolina Prisons are located within Wake
   County.
- 5. Ms. Inscoe has standing to maintain this action.
- Ms. Inscoe has suffered and will continue to suffer irreparable harm without the relief requested herein.

#### **Facts**

- 7. Ms. Inscoe is an intersex woman who is presently incarcerated at Avery Mitchell Correctional Institution in Spruce Pine, North Carolina. Avery Mitchell Correctional Institution is a men's prison facility. "Intersex" refers to a wide range of variations in physical sex characteristics, such as chromosomes, genitals, and/or gonads, that may cause an individual's body not to conform to stereotypical notions of male or female.
- 8. She is currently subject to conditions that put her at an ongoing serious risk of harm.
- 9. She is forced to sleep in a room with thirty-three (33) men. As per facility policy, she is not allowed to sleep with pants on, which leaves her even more vulnerable at night.
- 10. The risks of sexual assault and violence are not vague or hypothetical in her case; both she and the North Carolina Department of Public Safety ("DPS") know that these dangers are real. Ms. Inscoe has made DPS aware that she was raped by three men in a men's prison.

- 11. Currently, she is subjected to near-constant verbal and physical harassment, reporting that "men grab my breast[s] and buttocks almost every day" and futher that "about 60% of this prison is sexually violent inmates...I always hope that one doesn't decide to rape me again."
- 12. She lives daily with the "fear and threats of staff allowing an inmate(s) to come in my cell to assault me or even staff doing it themselves which has happened to me in the past."
- 13. In April 2020, in accordance with appropriate policy, the facility made a formal request to the Division Transgender Accommodation Review Committee ("DTARC") to transfer Ms. Inscoe to a women's facility.
- 14. In May 2020, DTARC responded to this request by asking for Ms. Inscoe to be seen by an endocrinologist.
- 15. In September 2020, Dr. Eric L. Klett examined Ms. Inscoe, and recommended her transfer to a women's facility
- 16. A second doctor—Dr. FNU Bernart—likewise advised transferring Ms. Inscoe to a women's facility after reviewing her medical records and Dr. Klett's report.
- 17. The Facility Transgender Accommodation Request Committee ("FTARC"), consistent with DPS policy regarding "non-routine" accommodations, referred the request back to DTARC in October 2020.
- 18. Finally in November 2020, DTARC and DPS denied the request to transfer Ms.
  Inscoe—against medical experts' advice—because of her "gender assigned at birth" and vague "safety concerns."

- 19. At a men's prison, Ms. Inscoe is subjected to intrusive searches by male officers despite her requests to be searched by female officers. These searches are often performed in front of additional male staff members and male incarcerated people and are characterized by vulgar comments about Ms. Inscoe's body.
- 20. At this time, Ms. Inscoe's physical and emotional health are greatly deteriorating.
- 21. Counsel became aware of Ms. Inscoe's situation in July 2021.
- 22. On August 10, 2021, Counsel sent a letter to Respondent Ishee and his general counsel seeking an immediate transfer to a women's facility for Ms. Inscoe
- 23. After back-and-forth correspondence with the general counsel's office, it is clear that Respondent Ishee does not intend to transfer Ms. Inscoe to a women's facility.

### **Relief Sought**

- 24. Without the requested Writ of Mandamus, there is no adequate remedy available to Ms. Inscoe.
- 25. Pursuant to *Morningstar Marinas v. Warren County*, 368 N.C. 360, 365, 777 S.E.2d 733, 736 (2015), there are 5 factors that must be established in order for a party to be entitled to a Writ of Mandamus. They are:
  - a. the party seeking relief has a clear legal right to the act requested,
  - b. the respondent has a legal duty to perform the act requested,
  - performance of the act is ministerial in nature and does not involve the exercise of discretion,
  - d. respondent did not perform the act requested and time for performance of the act has expired, and

- e. no alternate legally adequate remedy is available.
- 26. Ms. Inscoe is a woman, and thus, she is entitled to be incarcerated at a women's prison.
- 27. Mr. Ishee is the Commissioner of Prisons with the legal duty and authority to ensure that women are housed with women, and not in men's facilities. "A prison official is liable when he knows of, or in the exercise of reasonable care should anticipate, danger to the prisoner, and with such knowledge or anticipation fails to take the proper precautions to safeguard his prisoners." *See* Taylor v. N.

  Carolina Dep't of Correction, 88 N.C. App. 446, 363 S.E.2d 868 (1988). *See also*State ex rel. Williams v. Adams, 288 N.C. 501, 219 S.E.2d 198 (1975). Here, there is direct evidence that Ms. Inscoe is subject to continued harm every day that she remains confined to a men's prison facility. It is Mr. Ishee's duty to remedy this by transferring Ms. Inscoe.
- 28.Ms. Inscoe is a woman. Therefore, there is no discretion for Mr. Ishee to apply as to her housing assignment.
- 29. Ms. Inscoe pursued the correct administrative remedies for seeking transfer, including filing and exhausting the Administrative Remedy Procedure and going through the Facility and Division Transgender Accommodation Review Commitee (TARC) procedures. She was denied for each of these administrative remedies.
- 30. Having exhausted administrative remedies, there is no alternate legally adequate remedy available to her at this time.
- 31. Accordingly, Ms. Inscoe is entitled to a Writ of Mandamus directing Mr. Ishee to transfer her to a women's prison facility.

# WHEREFORE, Ms. Inscoe prays the Court as follows:

- 1. That the Court issue a Writ of Mandamus compelling Mr. Ishee, in his capacity as the Commissioner of Prisons, to transfer Ms. Inscoe to a women's prison facility.
- 2. That all costs of this action be taxed against the respondents.
- 3. That the Court order such other and further relief as it deems just and proper.

This 30 day of September, 2021

Respectfully submitted,

Elizabeth Simpson

**EMANCIPATE NC** 

NC State Bar # 41596

P.O. Box 309

Durham, NC 27702

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919-682-1149

Counsel for Ashlee Inscoe